



435 Ryman St.
Missoula, MT
59802
(406) 523-4777

MISSOULA POLICE DEPARTMENT INCLUSIVE CASE REPORT

Case Number P130823-010
Date: 11/13/2014
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Case Number P130823-010 **IR Title** STALKING/HARRASSMENT
Date/Time Occurred 08/23/2013 10:00:00 AM **IR Date/Time** 08/23/2013 11:27:09 AM
Name/Business Name MISSOULA AREA
Case Location 1 CAMPUS DR
City MISSOULA **State** _____
Case Clearance NOT APPLICABLE **Case Clearance Date** 08/23/2013

OFFENSE

Offense Code 45-5-220 CSA COMMITTED **Location** SCHOOL-COLLEGE/UNIVERSITY
Description STALKING
Narrative SEAN BOUSHIE reported he's the victim of stalking by WILLIAM "BILL" WINDSOR, who has driven across the country to harass Boushie while he's employed at the U of M by sending hundreds of emails to Boushie's coworkers claiming he's actually the victim of Boushie's actions, and photographing Boushie while he's in public. WINDSOR drives a white Jeep with "Lawless America" on it, and runs a website by the same name where he attempts to harass victims around the country through real and frivolous legal actions in return for legal settlements. WINDSOR wears a protective vest and is currently staying at the Marriott hotel, room 402.

PERSON

Person Type VICTIM
Name Type LEGAL **Last** BOUSHIE **First** SEAN **Middle** MICHAEL
Address Type HOME **Address** 570 GRANDVIEW DR **Apartment** _____
City STEVENSVILLE **State** MONTANA **Zip** 59870 **Phone** (406) 370-6927
DOB 03/11/1968 **Age** 45 **Sex** MALE **Race** WHITE **Height** _____ **Weight** _____
Hair Color _____ **Eye Color** _____ **Driver License** 0302219684111 **State** MONTANA

Person Type SUSPECT
Name Type LEGAL **Last** WINDSOR **First** WILLIAM **Middle** MICHAEL
Address Type _____ **Address** _____ **Apartment** _____
City _____ **State** _____ **Zip** _____ **Phone** _____
DOB 10/02/1948 **Age** 64 **Sex** MALE **Race** WHITE **Height** 601 **Weight** 275
Hair Color GRAY/PARTIALLY **Eye Color** GREEN **Driver License** 049410213 **State** GEORGIA

Person Type ADDITIONAL PERSON
Name Type LEGAL **Last** SMALL **First** CATHLEEN **Middle** _____
Address Type WORK **Address** 4559 N. RESERVE STREET **Apartment** _____
City MISSOULA **State** MONTANA **Zip** 59802 **Phone** (800) 992-2694
DOB _____ **Age** _____ **Sex** FEMALE **Race** WHITE **Height** _____ **Weight** _____
Hair Color _____ **Eye Color** _____ **Driver License** _____ **State** _____

PROPERTY

Item No. JD1 **Code** _____ **Article** _____ **Make** _____ **Model** _____
Serial No. _____ **Quantity** _____ **Value** _____
Description JUMPDRIVE PROVIDED BY BOUSHIE CONTAINING FILES PERTAINING TO WINDSOR'S ACTIONS



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Item No. INV1 Code _____ Article _____ Make _____ Model _____
 Serial No. _____ Quantity _____ Value _____
 Description CD INTERVIEW WITH SEAN BONSHIE

NARRATIVE/SUMMARY

Report Name Initial Report
 Officer C345 SMITH, E Report Date 10/30/2013
 Supervisor Review C284 KELLY, P Review Date 08/24/2013
 Distribution _____

Narrative On Aug. 23, 2013 I met with Sean Boushie at the police department after her came there to report harassment and stalking by another male. Mr. Boushie lives in Stevensville but works at the University of MT, in the biology department. He said for the past 18 months he's been the subject of online harassment from a male named William "Bill" Windsor. Mr. Windsor operates a website called LawlessAmerica.com and .org, and has also purchased the domain name seanboushie.com

Mr. Boushie told me that Mr. Windsor will send an email to unsuspecting people accusing them of some type of harassment or crime, and when they respond, he initiates an ongoing harassment campaign. He apparently also files frivolous legal actions against these people in hopes of getting them to reach legal settlements with him just to make him go away.

Earlier this month I was dispatched to a phone call request from a woman calling from Missouri, as I recall. She told me that a man named Bill Windsor was en route to Missoula, and that he actively engages in harassing people, and that he drives a white Jeep with "Lawless America" across the entire Jeep. At the time I took the CFS, we had no victim (yet) in Missoula, so I just notified the caller that we would have to wait and see what transpired, and concluded the call. She essentially was a victim of his campaign in her town, and wanted to give us a "head's up" that he was headed here.

Mr. Boushie told me the same thing, that Mr. Windsor drives a white Jeep with Lawless America written all over it, and that Mr. Windsor had no shown up at Mr. Boushie's place of work, and will photograph and record video of Mr. Boushie's vehicle when he's not around. Mr. Windsor has also made contact with dozens of Mr. Boushie's coworkers via email, claiming that Mr. Boushie is in fact stalking him, and routinely posts "updates" of Mr. Boushie's alleged activities on this lawlessamerica.com website.

Mr. Boushie had hundreds of printouts from the website showing web pages that contained what appeared to be absurd allegations that Mr. Boushie was harassing Mr. Windsor (I term them absurd because it does appear Mr. Windsor travelled all the way across country to intentionally engage in this behavior towards Mr. Boushie.)

Mr. Boushie also had dozens of email printouts his coworkers had received from Mr. Windsor alleging this harassment. When he reported this to the University of MT office of public safety, they told him there's no much they can do about it. Likewise, he's reported this to the Stevensville police department, but because almost all of the harassment has taken place on the U of M campus, they too told him there's not much they can do about it, according to him.

Mr. Boushie has an expandable file folder that is about four inches thick documenting this online harassment. He's had to disconnect his home phone (land line) due to the calls Mr. Windsor has made, and now only has a cell phone. Due



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to call volume yesterday, I did not have a chance to review the websites he provided me.

Mr. Boushie told me Mr. Windsor is staying at the Courtyard by Marriott hotel on N. Reserve, in room 402.

Mr. Boushie said that his father was one of the Freeman who were arrested in Eureka many years ago, and his father hired a woman named Cathie Cox to harass Mr. Boushie following his arrest. Ms. Cox engaged in similar harassing behavior with phone calls and frivolous legal filings against Mr. Boushie. When she passed away, he believes that Mr. Windsor took over her list of victims, or people she was hired to harass. He only found out that she was hired to do this when they reviewed his father's bank statements, in which numerous monthly payments were made to Ms. Cox from his father's account. He told me that Ms. Cox's method was to file frivolous legal claims against people - as the Freeman were known to do - and force people to essentially provide a financial settlement with her to basically make her go away. According to Mr. Boushie, she was said to have amassed an estate estimated at \$6 million dollars from this action.

According to Mr. Boushie, Mr. Windsor has been ruled to be a "vexatious litigator" by numerous courts around the country due to his legal filings, in which the courts have specifically prohibited him from filing anymore legal documents without the permission or oversight of a licensed attorney.

He provided me with a cell phone number for Mr. Windsor of (770) 578-1094 which he said is on Mr. Windsor's websites. He also told me Mr. Windsor's Jeep has a Georgia license plate that starts with the letters BME, but unknown what the rest of it is.

Numerous comments posted on Mr. Windsor's websites, which were on the printouts Mr. Boushie showed me, indicate that there are other victims around the country who he's harassing. I provided Mr. Boushie with this report number and told him we'd start an investigation. Mr. Boushie told me he's been dealing with Mr. Windsor from across country, but now he's very concerned because Mr. Windsor is now in Missoula specifically to harass him and that he's "escalating" his behavior.

He told me Mr. Windsor actually tracked down Mr. Boushie's boss, and was taken into the University biology department and actually shown Mr. Boushie's office. He then showed me web page printouts from Mr. Windsor's website in which Mr. Windsor brags about the visit.

I then went to the Courtyard by Marriott and N. Reserve and observed a white Jeep with LawlessAmerica.com written all over it in professional signage.

I spoke to the general manager, Cathleen Small, about the situation and she recognized Mr. Windsor from other employees' concerns they'd shared with her. She told me he arrived in town almost three weeks ago, and immediately asked that his name not be given out to anyone who calls and inquires. He insisted that he be registered under a corporate name of Lawless America. Ms. Small said they get those requests occasionally from victims of domestic violence, etc, and were able to accommodate Mr. Windsor's request, but still needed a photo ID and credit card, which he provided to them. They don't keep that ID information on file, but just verify it.

The vehicle registration shows that the Jeep (license plate BME-8435) is registered to Mr. Windsor's wife, or a female with the same last name, out of Georgia.

The staff at the Marriott told me Mr. Windsor was happy to receive multiple boxes shipped to him several days after his arrival, and at one point he had mentioned to them "my bullet-proof vest arrived." He is now only seen by staff wearing that



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vest, and does not leave his room without it. The rest of the boxes contained numerous pieces of computer equipment, they told me.

Mr. Windsor has reservations through Sunday, at which point the staff plan to tell him they are booked up due to prior reservations, based largely on their concerns about him. They said he behaves in an odd manner, and possibly has mental health issues.

At this time I did not attempt to make contact with Mr. Windsor.

I have also reviewed the TOP that was recently granted by city court to Mr. Boushie against Mr. Windsor, and the evidence outlined in that TOP, which paints an alarming picture of the level of harassment that Mr. Windsor has orchestrated against Mr. Boushie. That TOP has not been served as of Aug. 24th.

Additionally, in speaking about this matter to my supervisor, Cpl. Kelly advised me Mr. Windsor came in to file a police report earlier this month claiming he's actually the victim of cyber stalking by Mr. Boushie. That report, in which Officer Serba documents some apparent mental health problems in Mr. Windsor, is linked to this report.

I recommend that this report be assigned to a detective because there are several issues here, including stalking, privacy in communication and criminal defamation of character that need to be followed up on. Mr. Windsor's actions have seriously impacted Mr. Boushie's daily life, such that he's now carrying a sidearm in open carry (which he can't do on campus), and creating an emotional toll on him. I feel that this situation is probably outside the scope of what a CFS officer can handle due to daily call volume.

Ethan Smith

Report Name Supplemental 1

Officer C263 SHERMER, C

Report Date 10/30/2013

Supervisor Review C224 WELSH, T

Review Date 10/04/2013

Distribution _____

Narrative On the 4th of September, 2013, I spoke with Sean Boushie about this case involving Bill Windsor at the Missoula Police Department. Sean and I went over all that has happened in the past and discussed the serving of the restraining order on Windsor. Boushie and I spoke about where this all started with his father in-law and how his wife's father didn't want them to marry. Since Boushie's father in-law had been related to the "Freemen" of Northwest Montana, he was determined to break Boushie and the daughter up. Boushie stated his father in-law then began having him followed. Boushie stated this is where it all stemmed from and it was many years ago. After discussing more about his past and current situation, Boushie and I came to the agreement that since there were many First Amendment issues relating to the website Windsor created and that all the emails from Windsor being sent to the university were being diverted from Boushie's account, there aren't any laws being broken here. We spoke about the possibility of the violation of MCA Privacy in Communication, but didn't think this would work as well. After speaking to Boushie I spoke with Judge Karen Townsend about the up and coming TOP hearing and warned her about Windsor's bizarre actions. I also spoke with Missoula County Attorney Jason Marks about this case and he confirmed the absence of a MCA violation. At this point, the TOP has been put in place and Windsor has returned home. I would like to note that I have placed a thumb drive into evidence for information relating to all the legal action Boushie has endured regarding



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Windsor.

Based on the lack of evidence a crime has been committed in the case, I will be placing this case inactive.

Report Name Supplemental 2

Officer C766 DINGES, W

Report Date 10/30/2013

Supervisor Review C224 WELSH, T

Review Date 10/04/2013

Distribution _____